

106TH CONGRESS
1ST SESSION

H. R. 3222

To amend the Elementary and Secondary Education Act of 1965 to improve literacy through family literacy projects.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 4, 1999

Mr. GOODLING (for himself, Mr. WATTS of Oklahoma, Mr. PETRI, Mr. CASTLE, Mr. GREENWOOD, Mr. GRAHAM, Mr. DEAL of Georgia, Mr. EHLERS, Mr. FLETCHER, Mr. ISAKSON, Mr. CHAMBLISS, Mr. ENGLISH, Mr. KILDEE, Mr. MARTINEZ, Mr. ROEMER, Mr. ROMERO-BARCELO, Mr. KIND, Ms. SANCHEZ, Mr. ACKERMAN, Mr. SAWYER, Ms. WOOLSEY, Mr. WU, Mr. TIERNEY, Mr. FORD, and Mr. CLAY) introduced the following bill; which was referred to the Committee on Education and the Workforce

A BILL

To amend the Elementary and Secondary Education Act of 1965 to improve literacy through family literacy projects.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Literacy Involves Fam-
5 ilies Together Act”.

1 **SEC. 2. AUTHORIZATION OF APPROPRIATIONS.**

2 Section 1002(b) of the Elementary and Secondary
3 Education Act of 1965 (20 U.S.C. 6302(b)) is amended
4 by striking “\$118,000,000 for fiscal year 1995” and in-
5 serting “\$500,000,000 for fiscal year 2000”.

6 **SEC. 3. IMPROVING BASIC PROGRAMS OPERATED BY**
7 **LOCAL EDUCATIONAL AGENCIES.**

8 Section 1111(c) of the Elementary and Secondary
9 Education Act of 1965 (20 U.S.C. 6311(c)) is amended—

10 (1) in paragraph (5), by striking “and” at the
11 end;

12 (2) in paragraph (6), by striking the period at
13 the end and inserting “; and”; and

14 (3) by adding at the end the following:

15 “(7) the State educational agency will encour-
16 age local educational agencies and individual schools
17 participating in a program assisted under this part
18 to offer family literacy services (using funds under
19 this part), if the agency or school determines that a
20 substantial number of students served under this
21 part by the agency or school have parents who do
22 not have a high school diploma or its recognized
23 equivalent or who have low levels of literacy.”.

24 **SEC. 4. EVEN START FAMILY LITERACY PROGRAMS.**

25 (a) PROGRAM AUTHORIZED.—

1 (1) RESERVATION FOR MIGRANT PROGRAMS,
2 OUTLYING AREAS, AND INDIAN TRIBES.—Section
3 1202(a) of the Elementary and Secondary Edu-
4 cation Act of 1965 (20 U.S.C. 6362(a)) is
5 amended—

6 (A) in paragraph (1), by inserting “(or, if
7 such appropriated amount exceeds
8 \$250,000,000, 6 percent of such amount)”
9 after “1002(b)”;

10 (B) in paragraph (2), by striking “If the
11 amount of funds made available under this sub-
12 section exceeds \$4,600,000,” and inserting
13 “After the date of the enactment of the Lit-
14 eracy Involves Families Together Act,”; and

15 (C) by adding at the end the following:

16 “(3) COORDINATION OF PROGRAMS FOR AMER-
17 ICAN INDIANS.—The Secretary shall ensure that
18 programs under paragraph (1)(C) are coordinated
19 with family literacy programs operated by the Bu-
20 reau of Indian Affairs in order to avoid duplication
21 and to encourage the dissemination of information
22 on high-quality family literacy programs serving
23 American Indians.”.

24 (2) RESERVATION FOR FEDERAL ACTIVITIES.—
25 Section 1202(b) of the Elementary and Secondary

1 Education Act of 1965 (20 U.S.C. 6362(b)) is
2 amended to read as follows:

3 “(b) RESERVATION FOR FEDERAL ACTIVITIES.—

4 “(1) EVALUATION, TECHNICAL ASSISTANCE,
5 PROGRAM IMPROVEMENT, AND REPLICATION ACTIVI-
6 TIES.—From amounts appropriated under section
7 1002(b), the Secretary may reserve not more than 3
8 percent of such amounts or the amount reserved to
9 carry out the activities described in paragraphs (1)
10 and (2) of subsection (a) for the fiscal year 1994,
11 whichever is greater, for purposes of—

12 “(A) carrying out the evaluation required
13 by section 1209; and

14 “(B) providing, through grants or con-
15 tracts with eligible organizations, technical as-
16 sistance, program improvement, and replication
17 activities.

18 “(2) RESEARCH.—In the case of fiscal years
19 2000 through 2004, if the amounts appropriated
20 under section 1002(b) for any of such years exceed
21 such amounts appropriated for the preceding fiscal
22 year, the Secretary shall reserve from such excess
23 amount \$2,000,000 or 50 percent, whichever is less,
24 to carry out section 1211(b).

1 (b) USES OF FUNDS.—Section 1204 of the Elemen-
2 tary and Secondary Education Act of 1965 (20 U.S.C.
3 6364) is amended—

4 (1) in subsection (b)(1)(A)—

5 (A) in clause (iv), by striking “and” after
6 the semicolon; and

7 (B) by striking clause (v) and adding the
8 following:

9 “(v) 50 percent in the fifth, sixth, sev-
10 enth, and eighth such years; and

11 “(vi) 35 percent in any subsequent
12 such year.”; and

13 (2) by adding at the end the following:

14 “(c) USE OF FUNDS FOR FAMILY LITERACY SERV-
15 ICES.—

16 “(1) IN GENERAL.—States may use a portion of
17 funds received under this part to assist eligible enti-
18 ties receiving a subgrant under section 1203(b) in
19 improving the quality of family literacy services pro-
20 vided under Even Start programs under this part,
21 except that in no case may a State’s use of funds
22 for this purpose for a fiscal year result in a decrease
23 from the level of activities and services provided to
24 program participants in the preceding year.

1 “(2) PRIORITY.—In carrying out paragraph (1),
 2 a State shall give priority to programs that were of
 3 low quality, as evaluated based on the indicators of
 4 program quality developed by the State under sec-
 5 tion 1210.

6 “(3) TECHNICAL ASSISTANCE AND TRAINING.—
 7 Assistance under paragraph (1) shall be in the form
 8 of technical assistance and training, provided by a
 9 State through a grant, contract, or cooperative
 10 agreement with an entity that has experience in of-
 11 fering high quality training and technical assistance
 12 to family literacy providers.”.

13 (c) PROGRAM ELEMENTS.—Section 1205 of the Ele-
 14 mentary and Secondary Education Act of 1965 (20 U.S.C.
 15 6365) is amended—

16 (1) by redesignating paragraphs (9) and (10)
 17 as paragraphs (10) and (11), respectively; and

18 (2) by inserting after paragraph (8) the fol-
 19 lowing:

20 “(9) use instructional programs based on sci-
 21 entifically based reading research (as defined in sec-
 22 tion 2252) for children and, to the extent such re-
 23 search is available, for adults;”.

24 (d) ELIGIBLE PARTICIPANTS.—Section 1206(b) of
 25 the Elementary and Secondary Education Act of 1965 (20

1 U.S.C. 6366(b)) is amended by adding at the end the fol-
2 lowing:

3 “(3) CHILDREN 8 YEARS OF AGE OR OLDER.—

4 If an Even Start program assisted under this part
5 collaborates with a program under part A, and funds
6 received under such part A program contribute to
7 paying the cost of providing programs under this
8 part to children 8 years of age or older, the Even
9 Start program, notwithstanding subsection (a)(2),
10 may permit the participation of children 8 years of
11 age or older.”.

12 (e) PLAN.—Section 1207(c)(1)(F) of the Elementary
13 and Secondary Education Act of 1965 (20 U.S.C.
14 6367(c)(1)(F)) is amended by striking “Act, the Goals
15 2000: Educate America Act,” and inserting “Act”.

16 (f) AWARD OF SUBGRANTS.—Section 1208(b) of the
17 Elementary and Secondary Education Act of 1965 (20
18 U.S.C. 6368(b)) is amended—

19 (1) by striking paragraph (3) and inserting the
20 following:

21 “(3) CONTINUING ELIGIBILITY.—In awarding
22 subgrant funds to continue a program under this
23 part after the first year, the State educational agen-
24 cy shall review the progress of each eligible entity in
25 meeting the goals of the program referred to in sec-

1 tion 1207(c)(1)(A) and shall evaluate the program
 2 based on the indicators of program quality developed
 3 by the State under section 1210.”; and

4 (2) in paragraph (5)—

5 (A) in subparagraph (A), by striking the
 6 last sentence; and

7 (B) by amending subparagraph (B) to read
 8 as follows:

9 “(B) The Federal share of any subgrant re-
 10 newed under subparagraph (A) shall be limited in
 11 accordance with section 1204(b).”.

12 (g) RESEARCH.—Section 1211 of the Elementary
 13 and Secondary Education Act of 1965 (20 U.S.C. 6369b)
 14 is amended—

15 (1) in subsection (b), by striking “subsection
 16 (a)” and inserting “subsections (a) and (b)”;

17 (2) by redesignating subsection (b) as sub-
 18 section (c); and

19 (3) by inserting after subsection (a) the fol-
 20 lowing:

21 “(b) SCIENTIFICALLY-BASED RESEARCH ON FAMILY
 22 LITERACY.—

23 “(1) IN GENERAL.—From amounts reserved
 24 under section 1202(b)(2), the National Institute for
 25 Literacy shall carry out research that—

1 “(A) is scientifically based reading re-
2 search (as defined in section 2252); and

3 “(B) determines—

4 “(i) the most effective ways of improv-
5 ing the literacy skills of adults with read-
6 ing difficulties; and

7 “(ii) how family literacy services can
8 best provide parents with the knowledge
9 and skills they need to support their chil-
10 dren’s literacy development.

11 “(2) USE OF EXPERT ENTITY.—The National
12 Institute for Literacy shall carry out the research
13 under paragraph (1) through an entity, including a
14 Federal agency, that has expertise in carrying out
15 longitudinal studies of the development of literacy
16 skills in children and has developed effective inter-
17 ventions to help children with reading difficulties.”.

18 **SEC. 5. EDUCATION OF MIGRATORY CHILDREN.**

19 Section 1304(b) of the Elementary and Secondary
20 Education Act of 1965 (20 U.S.C. 6394(b)) is amended—

21 (1) in paragraph (5), by striking “and” at the
22 end;

23 (2) in paragraph (6), by striking the period at
24 the end and inserting “; and”; and

25 (3) by adding at the end the following:

1 “(7) a description of how the State will encour-
2 age programs and projects assisted under this part
3 to offer family literacy services if the program or
4 project serves a substantial number of migratory
5 children who have parents who do not have a high
6 school diploma or its recognized equivalent or who
7 have low levels of literacy.”.

8 **SEC. 6. DEFINITIONS.**

9 (a) IN GENERAL.—Section 14101 of the Elementary
10 and Secondary Education Act of 1965 (20 U.S.C. 8801)
11 is amended—

12 (1) by redesignating paragraphs (15) through
13 (29) as paragraphs (16) through (30), respectively;
14 and

15 (2) by inserting after paragraph (14) the fol-
16 lowing:

17 “(15) FAMILY LITERACY SERVICES.—The term
18 ‘family literacy services’ means services provided to
19 participants on a voluntary basis that are of suffi-
20 cient intensity in terms of hours, and of sufficient
21 duration, to make sustainable changes in a family,
22 and that integrate all of the following activities:

23 “(A) Interactive literacy activities between
24 parents and their children.

1 “(B) Training for parents regarding how
2 to be the primary teacher for their children and
3 full partners in the education of their children.

4 “(C) Parent literacy training that leads to
5 economic self-sufficiency.

6 “(D) An age-appropriate education to pre-
7 pare children for success in school and life ex-
8 periences.”.

9 (b) CONFORMING AMENDMENTS.—

10 (1) EVEN START FAMILY LITERACY PRO-
11 GRAMS.—Section 1202(e) of the Elementary and
12 Secondary Education Act of 1965 (6362(e)) is
13 amended—

14 (A) by striking paragraph (3); and

15 (B) by redesignating paragraphs (4) and
16 (5) as paragraphs (3) and (4), respectively.

17 (2) READING AND LITERACY GRANTS.—Section
18 2252 of the Elementary and Secondary Education
19 Act of 1965 (20 U.S.C. 6661a) is amended—

20 (A) by striking paragraph (2); and

21 (B) by redesignating paragraphs (3)
22 through (5) as paragraphs (2) through (4), re-
23 spectively.

1 **SEC. 7. INDIAN EDUCATION.**

2 (a) EARLY CHILDHOOD DEVELOPMENT PROGRAM.—

3 Section 1143 of the Education Amendments of 1978 (25
4 U.S.C. 2023) is amended—

5 (1) in subsection (b)(1)—

6 (A) by striking “(f)” and inserting “(g)”;

7 and

8 (B) by striking “(e))” and inserting “(f))”;

9 (2) in subsection (d)(1)—

10 (A) by redesignating subparagraphs (D)

11 and (E) as subparagraphs (E) and (F), respec-

12 tively; and

13 (B) by inserting after subparagraph (C)

14 the following:

15 “(D) family literacy services,”;

16 (3) in subsection (e), by striking “(f),” and in-

17 serting “(g),”;

18 (4) by redesignating subsections (e) and (f) as

19 subsections (f) and (g), respectively; and

20 (5) by inserting after subsection (d) the fol-

21 lowing:

22 “(e) Family literacy programs operated under this

23 section, and other family literacy programs operated by

24 the Bureau of Indian Affairs, shall be coordinated with

25 family literacy programs for American Indian children

26 under part B of title I of the Elementary and Secondary

1 Education Act of 1965 in order to avoid duplication and
2 to encourage the dissemination of information on quality
3 family literacy programs serving American Indians.”.

4 (b) DEFINITIONS.—Section 1146 of the Education
5 Amendments of 1978 (25 U.S.C. 2026) is amended—

6 (1) by redesignating paragraphs (7) through
7 (14) as paragraphs (8) through (15), respectively;
8 and

9 (2) by inserting after paragraph (6) the fol-
10 lowing:

11 “(7) the term ‘family literacy services’ has the
12 meaning given such term in section 14101 of the El-
13 ementary and Secondary Education Act of 1965 (20
14 U.S.C. 8801);”

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